

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----129668 262053Z /63

O 262043Z MAY 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC NIACT IMMEDIATE 1608
AMEMBASSY LUSAKA NIACT IMMEDIATE
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L USUN NEW YORK 02150

EXDIS

CAPE TOWN FOR EMBASSY

LUSAKA PLEASE PASS TO AMB MCHENRY

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: NEXT STEPS

REF: A. MILLER-NILES MAY 26 TELECON; B. USUN 2089; C. USUN
2134; D. LUSAKA 1863 (NOTAL)

1. CONTACT GROUP (MINUS FRENCH) MET AM MAY 26 TO DISCUSS
NEXT STEPS ON NAMIBIA. FRENCH WERE ABSENT DUE TO VISIT OF
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FRENCH PRESIDENT GISCARD D'ESTAING, BUT THEY SUBSEQUENTLY
CONCURRED IN THE DECISIONS OF THE GROUP. ALL FIVE GOVERN-
MENTS (US CONCURRENCE CONTAINED REF A) HAVE NOW APPROVED
PAPER FOR KAUNDA (REF B AS REVISED REF C), AND FIVE HAVE
AGREED THAT IT SHOULD BE TRANSMITTED TO KAUNDA AS SOON AS
POSSIBLE.

2. WHEN WE INFORMED GROUP OF REPORT (REF D) THAT FRONTLINE SUMMIT CANNOT TAKE PLACE UNTIL AFTER JUNE 5, ALL AGREED THAT IT WOULD BE MOST HELPFUL IF, IN PASSING PAPER TO KAUNDA, AMEMBASSY LUSAKA COULD:

- (A) SOUND OUT KAUNDA ABOUT TIMING OF SUMMIT (DOES HE HAVE ANY SPECIFIC DATES IN MIND?);
- (B) STRESS THE URGENCY OF SUCH A SUMMIT AND THE NEED TO MAINTAIN MOMENTUM)
- (C) SUGGEST THE ADVISABILITY OF LETTING PUBLIC KNOW OF SUMMIT AS SOON AS DATES ARE SET)
- (D) INQUIRE AS TO WHETHER HE TALKED WITH NUJOMA IN LUANDA, AND IF POSSIBLE THE CONTENTS OF THE TALK.

3. IN DISCUSSING URGENCY OF TIME CONSTRAINTS UNDER WHICH WE NOW OPERATE, GROUP CONCURRED IN OUR ELABORATION OF FACTORS BEYOND THE SINGLE FACT OF A VORSTER DEADLINE THAT THREATEN A RAPID UNRAVELLING OF CONDITIONS PERMITTING A NEGOTIATED SETTLEMENT: EFFECTS OF CASSINGA ON SWAPO ATTITUDES; IMPACT ON SA ATTITUDES OF SHABA; INCREASING SHAKINESS OF NETO'S REGIME; DANGER OF SWAPO RETRIBUTION; ETC. WE WOULD URGE THIS BROADER DEFINITION OF CONFIDENTIAL

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URGENCY IN DISCUSSIONS WITH CHONA AND/OR KAUNDA.

4. ZAMBIA VIEWS ON ABOVE WILL ASSIST IN PRECISE PLANNING OF FURTHER STEPS. HOWEVER, GROUP BELIEVES THAT BY MIDDLE OF NEXT WEEK APPROACHES SHOULD BE MADE IN FRONTLINE CAPITALS. THESE APPROACHES WOULD: (A) ADVISE THE FRONTLINE OF OUR CURRENT VIEWS ON THE STATE OF OUR INITIATIVE; (B) STRESS THE TIME URGENCY WE FEEL CONFRONTS US; AND (C) EXPLAIN THE FIVE'S AGREED COMMITMENT ON WALVIS BAY (ALONG LINES CONTAINED IN PAPER FOR KAUNDA). THE EXACT NATURE OF THESE APPROACHES WILL, OF COURSE, DEPEND ON THE STATUS OF PLANS FOR THE FRONTLINE SUMMIT.

5. GROUP ALSO AGREED THAT AN APPROACH WILL HAVE TO BE MADE TO THE SOUTH AFRICANS AS SOON AS A DATE FOR THE SUMMIT IS ESTABLISHED (OR AT ANY RATE WITHIN THE NEXT TWO WEEKS) EXPLAINING WHAT PROGRESS HAS BEEN MADE AND AGAIN URGING RESTRAINT.

6. COMMENT: WE EMPHASIZED TO GROUP OUR DESIRE TO SEE URGENT PROGRESS -- A DESIRE WHICH WAS READILY SHARED BY ALL. GROUP BELIEVES THAT AT THE MOMENT OUR BEST CHANCE

RESTS IN A SUMMIT WHICH WOULD HOPEFULLY SUCCEED IN
AT LEAST NARROWING TO ONE OR TWO THE REMAINING SUBSTANTIVE
OBSTACLES. UNLESS IT BECOMES APPARENT SOON THAT A SUMMIT
WILL BE HELD BEFORE THE MIDDLE OF JUNE, WE WILL, NEEDLESS
TO SAY, HAVE TO ADOPT A NEW STRATEGY. END COMMENT.
YOUNG

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